Memorandum

Date: January 4th, 2023
Re: Legislative and Policy Report

Overview

The 2023 Legislative Session begins Monday, January 9th. This brief update includes big picture themes we anticipate during the 2023 Session. Below, we also will note some of the possible primary issues and topics. Here, we are focused on the alignment of the Legislature. Next week, we will have the Governor’s budget recommendations as well as her legislative priorities from the State of the State and the budget. The Inaugural Ball is Sunday, January 8th, and the State of State address will be Wednesday, January 11th, at 6:30 PM.

Following House elections in November 2022, there is new leadership of the majority Republican party and the minority Democrat party. House Republicans barely retained their supermajority, with the party split now being 85 Republicans (as opposed to 86 after the 2020 election) to 40 Democrats (39 after the 2020 election). It takes 84 votes to override a veto. In early December the two parties elected new leadership and committee assignments, which we detailed in our previous report.

Only one Senate seat was open for election in 2022 to affirm a mid-term appointment of Senator Ryckman from Meade. Additionally, there are now several Senate committee changes following a handful of recently announced resignations, as follows:

- Sen. Gene Suellentrop (R-Wichita) will resign and Chase Blasi, a former Senate staffer to Senate Presidents Wagle and Masterson, will replace Suellentrop.
- Sen. Richard Hilderbrand (R-Baxter Springs) announced his resignation on January 3rd. A successor to fill his seat has not yet been appointed. Hilderbrand had served as the Chair of Senate Health. Bev Gossage (R-Eudora) will now serve as Senate Health Chair.
- Senator Tom Hawk (D-Manhattan), a longtime Senator and ranking member of Senate Ways and Means, will also resign and his successor has not yet been appointed.
- Additionally, there have been two notable committee chair changes on the Senate side: Mike Thompson (R-Shawnee), former Chair of Senate Utilities, will replace Rob Olson (R-Olathe) on Senate Federal and State Affairs. Olson had previously chaired Fed and State but will now go back to chairing Utilities.
- There may be a few additional changes on the Senate side announced by the end of the week.

In general, we anticipate the House Republican caucus, as the result of the primary and general elections and affirmed in the selection of leadership, will be more conservative. The House Democrats’ new leadership will be more inclined to emphasize points of conflict on policy, funding, and partisan issues. Several House committees will have new leaders, as several chairs retired this year. Additionally, some of the major committees, such as Federal and State Affairs, Corrections, and the Social Services Budget Committee have new chairs. The changes in
leadership, and particularly in committee leadership and assignments, should reduce some of the volume of work, particularly in the 2023 non-election year.

The anticipated House Republican leadership’s tax, social, and education initiatives will test their two-vote majority. Assuming the Governor vetoes any legislation, the loss of two Republican votes will sustain the Governor’s veto. That is a very thin margin for the Republican majority. As we have seen during Governor’s Kelly’s first term, the sustaining or overriding of vetoes may be the most important governing maneuver for the 2023 legislative session.

Finally, for the past several sessions, the Republican majority leadership in the House and Senate have shown the ability to move quickly and to keep the session focused and brief. Several new chairs and a significant number of new legislators who are fresh to the process may facilitate an expedited session. We expect, and it may just be wishful thinking, the 2023 Session to be brief and not drag out into June. It should also focus on taxes, property taxes, social issues, and efforts to diminish public education and expand non-public education.

All the legislative information is available on the Kansas Legislature website, now updated to reflect the 2023-2024 biennium at this link: [http://www.ks legislature.org/ll/]

**Potential 2023 Healthcare Topics**

Below are potential topics we anticipate will be discussed during the 2023 Session. Many issues are familiar and have been debated in prior years. There are sure to be other new issues that may emerge as well. Additionally, following Senator Hilderbrand’s resignation, Senator Bev Gossage (R-Eudora) will chair Senate Health and Renee Erickson (R-Wichita) will serve as Vice Chair.

- Expect continued debate on public health authority and vaccinations.
- Continued investments in behavioral health, building on the Legislature’s investments in initiatives including the CCBHC model and 988 National Suicide Prevention Lifeline. It is likely the Legislature will discuss the concerning behavioral health workforce shortage, efforts to mitigate the ongoing opioid crisis (in addition to the efforts of the Kansas Fights Addiction Act Review Board), and additional state funding for behavioral health needs.
- Medical Marijuana. Despite a special committee’s work over the interim, it is expected that both chambers will introduce and debate their own respective bills, and that the issue could ultimately be resolved at the end of the Session. It is almost certain that the issue will emerge first from the House, who is undoubtedly more eager to pass the law.
- Focus on early childhood initiatives, as there is rumored to be efforts to create a new state agency focused solely on early childhood.
- Focus on healthcare workforce and behavioral health in particular. Conversations over the interim have focused on getting students interested in the behavioral health field; establishing a workforce pipeline, etc.
- There have also been conversations about healthcare professional licensure and examining state licensure requirements and how they compare with surrounding states.
- Ongoing concerns regarding APRN practice under the law passed in 2022 and Board of Nursing regulations.
- Potential for the Mental Health Intervention Team pilot in schools to become part of the school finance formula.
• Heightened focus on the state’s foster care system and child welfare contractors, as the creation of a new committee focused solely on those topics will undoubtedly be tasked with examining those issues.

**Upcoming Activities**
Meetings of the 2023 legislative session can be viewed live or recorded on both the Legislature’s website [http://www.kslegislature.org/li/](http://www.kslegislature.org/li/) and YouTube [https://www.youtube.com/c/KSLegislatureLIVE](https://www.youtube.com/c/KSLegislatureLIVE)

Information regarding committees, membership, agendas, and testimony can be found on the Legislature’s website, although meeting documents are not always timely. [http://www.kslegislature.org/li/b2023_24/committees/](http://www.kslegislature.org/li/b2023_24/committees/)

*Monday, January 9th.*
First Day of 2023 Session.